



**national treasury**

Department:  
National Treasury  
REPUBLIC OF SOUTH AFRICA

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**All Accounting Officers / Accounting Authorities – Constitutional Institutions,  
Schedule 2, 3A and 3B Public entities and Trading Accounts**

**All Heads of Provincial Treasuries**

**All Provincial Accountants - General**

# 2022/23 YEAR-END INSTRUCTIONS FOR SUBMISSION PROCESS OF NATIONAL AND PROVINCIAL PUBLIC ENTITIES AFS TEMPLATE

## INTRODUCTION

1. Section 55 of the Public Finance Management Act (PFMA) requires accounting officers for public entities to prepare and submit Annual Financial Statements (AFS) and Annual Reports (AR) to the National Treasury, the Auditor General of South Africa (AGSA) and their respective Executive Authority.
2. Consequently, the National Treasury annually issues a GRAP based AFS template that will be used in the preparation of a GRAP based consolidation of national and provincial public entities AFS by National Treasury and Provincial Treasuries respectively. These consolidated financial statements are prepared on an accrual basis in accordance with the South African Standards of Generally Recognised Accounting Practices (GRAP 35) and as such the public entities AFS template is also based on the standards of GRAP. This AFS template should be completed for the period commencing 1 April 2022 and ending 31 March 2023.
3. All national and provincial public entities are required to comply with the submission dates as prescribed by section 55 of the PFMA and/or Treasury Regulations and as per National Treasury Instruction 05 of 2022/2023 *“Financial year-end procedures, closure, and*

Nkqama wa Tiko • Gwama la Muvhuso • Nasionale Tesourie • Lefapha la Bosetšhaba la Matlotlo • uMnyango wezezimali • Litiko leTetimali taVelonkhe • Tirelo ya Matlotlo a Bosetšhaba Tshebeletso ya Matlotlo a Naha • UMnyango weziMali • Isebe leNgxowa Mali yeLizwe

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*submission dates of Annual Financial Statements and related documents*". These have been summarized in detail under the '**Submissions and Timeliness**' paragraph below.

## **AFS TEMPLATE**

4. The AFS template that needs to be completed by public entities for the period ending 31 March 2023 will be emailed to each entity separately and pre-populated with the public entities name and an entity specific code. **No AFS template will be placed on the National Treasury website for download.**
  
5. All public entities listed in the **PFMA Public Entity Listing 2019**, which details all Public Institutions Listed in PFMA Schedule 1, 2, 3A, 3B, 3C AND 3D as well as all unlisted entities accountable to Parliament or Provincial Legislatures, are required to complete the GRAP AFS template. Further instructions will be issued to Provincial Public Entities by the respective Provincial Treasury.
  
6. Within the AFS template, public entities will need to complete all tabs as per the instructions therein. The following additional requirements pertaining to Inter-entity Transactions, Conversion Journals and Uncorrected Misstatements need to be adhered to as follows:
  - a) **Inter-entity Transactions and Balances**
    - In terms of GRAP 35.41, the framework for consolidated financial statements, all inter-entity transactions and balances within the group need to be eliminated on consolidation. This entails all transactions and balances with sister public entities as listed in the worksheet called **INTER-ENTITY** within the AFS template.
  
    - In order to enable the National and Provincial Treasuries to eliminate these inter-entity transactions on final consolidation, each entity will be required to complete the inter-entity worksheet in this regard for both current year 2022/23 amounts and prior year 2021/22 amounts (rounded off to the nearest R1 and not R1 000). Entities should ensure that they have no differences between each other to allow for accurate elimination and may share their amounts with other entities to achieve this.

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- Furthermore, public entities are to ensure that all amounts captured on both these **INTER-ENTITY** worksheets are tested by the entities' external auditors as part of their audit of the AFS template.

**b) Conversion Journals**

- In terms of GRAP 35.39, uniform accounting policies must be used for like transactions and other events in similar circumstances. The National Treasury has therefore adopted accounting policies which are GRAP compliant; refer to **Group Accounting Policies** posted on our website for these adopted policies.

i. Entities using GRAP

Where a GRAP accounting policy applied by an entity differs from the accounting policy applied by National Treasury (as per the Group Accounting Policies), the entity must identify any such differences and record the required adjusting journal entries (current and prior year) that would be needed to conform to the National Treasury GRAP accounting policy.

**These journal entries should not be passed when completing the AFS template but only recorded in the **CONVERSION** worksheet in the AFS template. NT will pass the journal entries in the AFS upon final consolidation.**

ii. Entities using IFRS

All Schedule 2 and 3B Government Business Enterprises, 3D (at provincial level) (GBE's) and other entities applying IFRS in preparing their financial statements must identify all differences between their accounting policies and the NT policies. These differences are to be adjusted for through journal entries (current and prior year) to conform to the National Treasury GRAP accounting policies.

**These journal entries should also not be passed when completing the AFS template but only recorded in the **CONVERSION** worksheet in the AFS template. NT will pass the journal entries in the AFS upon final consolidation.**

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iii. Entities with different financial year ends and using IFRS.

Like Schedule 2 and 3B (3Dat provincial level) GBE's, all differences in policies identified are to be adjusted for accordingly by such entities. All other additional requirements will be separately communicated to the affected entities upon consultation with the Auditor-General and the external auditors of the entities.

- Please also note that all journal entries captured on the **CONVERSION** worksheet must be tested by the entities' external auditors as part of their audit of the AFS template.

**c) Uncorrected misstatements**

- Entities should **adjust for all audit misstatements**, including immaterial misstatements prior to sign off the audit report on the annual financial statements. However, if there remain any unadjusted audit misstatements, these must be detailed in the **UNCORRECTED MISSTATEMENTS** worksheet in the AFS template. Please supply us with all the unadjusted errors your auditors have identified, irrespective of the nature thereof. **Again, these misstatements should NOT be adjusted for in the AFS template you submit.**

**MANAGEMENT REMUNERATION – REMUNERATION OF EXECUTIVE AND NON-EXECUTIVE MANAGEMENT**

7. Management remuneration (Previously Annexure 7) as per Treasury Regulation 28.1.1 – 28.1.4 and GRAP 20 paragraph 35. – All public entities are required to capture the current year remuneration of their executive and non-executive management as per this worksheet. Besides being a GRAP 20 requirement, the national treasury uses this schedule for remuneration research purposes.

**PROCESS FOR COMPLETING THE AFS TEMPLATE**

8. The process of completing the 2023 AFS template has been detailed in the AFS template for the current year. For any queries related to the completion of the AFS template, please read the instructions in the AFS template or contact the relevant cluster manager as per the **Communication** section below.

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9. Entities should ensure that all discrepancies in the AFS template have been cleared before submission to Treasury and external auditors. The AFS template will highlight in red any discrepancies between the notes and the face of the financial statements as well as in instances where the financial statements do not balance.
  
10. The completed AFS template should be signed on the cover page by the Accounting Authority / Accounting Officer of the entity as confirmation that they are satisfied that the amounts and information reported in the AFS template are **complete, accurate and valid**.

**EXTERNAL AUDITORS' SIGNOFF**

11. Following the authorisation of the AFS by the Accounting Authority, the AFS are to be submitted to the external auditors. Upon finalisation of the audit, the **External Auditors' Sign Off Template (Annexure C)** as posted on the OAG website) is to be completed and signed off for all entities (GRAP and IFRS). There are two Annexure C templates, being; 1) the Regular Version – it is for public entities audited by the Auditor General and 2) the Alternative Version for use by Section 4(3) Auditors – it is for public entities audited by the accounting firms under section 4(3). Entities are to ensure that the correct template is used in this regard.
  
12. Statutory audit reports should also accompany this template. Public entities should ensure that these requirements are communicated to their auditors at the earliest convenience. The AGSA consolidation team will also communicate their instructions to public entity auditors in terms of the requirements of International Standards on Auditing, i.e. ISA 600.

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**TIMELINES AND SUBMISSIONS**

13. The below table shows which documents must be submitted and when by the management of the entity to National Treasury, for public entities with a 31 March year-end:

No.	Document name	Electronic Copy	Soft Copy (CD or memory stick)	Due Date
1.	GRAP AFS template	Soft copy of the following: <ul style="list-style-type: none"> <li>• Cover Sheet (signed)</li> <li>• Statement of Financial Position</li> <li>• Statement of Financial Performance</li> <li>• Statement of Cash Flows</li> <li>• Statement of Changes in Net Assets</li> </ul>	MS Excel	31 May 2023
2.	Inter-entity worksheet	Soft copy signed by management	MS Excel (Part of AFS template)	31 May 2023
3.	Conversion journals worksheet	Soft copy signed by management	MS Excel (Part of AFS template)	31 May 2023
5.	Management Remuneration - Remuneration of executive and non-executive management	Soft copy signed by management	MS Excel (Part of AFS template)	31 May 2023
5.	Certified AFS submitted for external audit	Soft copy of complete document signed by management	MS Excel or PDF	31 May 2023
<b>(EXTERNAL AUDIT PROCESS)</b>				
1.	<b>FINAL</b> GRAP AFS template	Soft copy of the following: <ul style="list-style-type: none"> <li>• Cover Sheet (signed)</li> <li>• Statement of Financial Position</li> <li>• Statement of Financial Performance</li> <li>• Statement of Cash Flows</li> <li>• Statement of Changes in Net Assets</li> </ul>	MS Excel	31 July 2023
2.	<b>FINAL</b> Inter-entity worksheet	Soft copy signed by management	MS Excel (Part of AFS template)	31 July 2023
3.	<b>FINAL</b> Conversion journals worksheet	Soft copy signed by management	MS Excel (Part of AFS template)	31 July 2023
4.	<b>FINAL</b> Uncorrected misstatements worksheet	Soft copy signed by management	MS Excel (Part of AFS template)	31 July 2023
5.	<b>FINAL</b> Audited annual financial statements	Soft copy of complete document signed by management	MS Excel preferably	31 July 2023
6.	<b>Annexure C</b> – External auditor’s signoff template	Copy of signed original	Scanned document (PDF)	31 July 2023

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7.	External auditor's audit report on annual financial statements	Copy of signed original	Scanned document (PDF)	31 July 2023
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The above submissions should be sent to the representatives below:

**COMMUNICATION**

**14.1 Contact details at National Treasury**

National Institutions that require further information and clarity on the contents of this circular and any issue relating to the preparation, submission, and audit of AFS and AR should contact the relevant cluster manager as detailed below:

Name of OAG representative/s within NT	Telephone	Province	Cluster
Star Kafu Musa Ndlovu Email: <a href="mailto:Star.Kafu@Treasury.gov.za">Star.Kafu@Treasury.gov.za</a> <a href="mailto:Musa.Ndlovu@Treasury.gov.za">Musa.Ndlovu@Treasury.gov.za</a>	(012) 315 5763 (012) 315 5741	KZN & NW	Justice & Protection Services
Esther Padi Andrea Wolfaardt Email: <a href="mailto:Esther.Padi@Treasury.gov.za">Esther.Padi@Treasury.gov.za</a> <a href="mailto:Andrea.Wolfaardt@Treasury.gov.za">Andrea.Wolfaardt@Treasury.gov.za</a>	(012) 315 5281 (012) 406 9091	NC & FS	Economic Services & Infrastructure Development
Keitumetse Malebye Gomotsegang Tsatsimpe Email: <a href="mailto:Keitumetse.Malebye@Treasury.gov.za">Keitumetse.Malebye@Treasury.gov.za</a> <a href="mailto:Gomotsegang.Tsatsimpe@Treasury.gov.za">Gomotsegang.Tsatsimpe@Treasury.gov.za</a>	(012) 315 5989 (012) 395 6542	EC & MP	Finance & Administration Services
Nandipa Tsheqane-Sonn Daniel Tau Email: <a href="mailto:Nandipa.Sonn@Treasury.gov.za">Nandipa.Sonn@Treasury.gov.za</a> <a href="mailto:Daniel.Tau@Treasury.gov.za">Daniel.Tau@Treasury.gov.za</a>	(012) 395 6639 (012) 315 5233	WC	Central Government & Administration
Thomas Matjeni Nthua Motlhala Telephone: 012 315 5792 / 5244 Email: <a href="mailto:Thomas.Matjeni@Treasury.gov.za">Thomas.Matjeni@Treasury.gov.za</a> <a href="mailto:Nthua.Motlhala@Treasury.gov.za">Nthua.Motlhala@Treasury.gov.za</a>	(012) 315 5792 (012) 315 5244	GP	Social Services

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Lizette Labuschagne Email: <a href="mailto:Lizette.Labuschagne@Treasury.gov.za">Lizette.Labuschagne@Treasury.gov.za</a>	(012) 315 5781	LP	NRF
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**14.2 Contact details at Provincial Treasuries**

As per Provincial Treasuries' instructions



**SHABEER KHAN**  
**ACCOUNTANT-GENERAL**  
DATE: 30/3/2023



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**ANNEXURE C**

Public Entities can access the Annexure C – regular version for use by AGSA 2023, Annexure C – alternative version for use by Section 4 (3) auditors 2023 and the signed 2022/23 Year-end instruction for submission process by following the links on the Office of the Accountant General's Website as illustrated below:

**(i) PUBLIC ENTITIES, CONSTITUTIONAL INSTITUTIONS, AND TRADING ENTITIES**

**Step 1:** Go to <http://oag.treasury.gov.za> and then select "Publications" from the menu

**Step 2:** Select "01. Annual Financial Statements"

**Step 3:** Select "04. For Entities"

**Step 4:** Select "For fin. Year ending 31-03-2023"

**Step 5:** Select the relevant folder and documents

**Please note that the public entity AFS template for 2022/23 will not be published on the OAG website but rather emailed to each entity individually as in previous years.**